- "(C) any rule of agency organization, procedure, or practice that does not substantially affect the rights or obligations of nonagency parties.
- "(5) The term 'submission or publication date', except as otherwise provided in this chapter, means-
- "(A) in the case of a major rule, the date on which the Congress receives the report submitted under section 801(a)(1); and
- "(B) in the case of a nonmajor rule, the later of-
- "(i) the date on which the Congress receives the report submitted under section 801(a)(1); and
- '(ii) the date on which the nonmajor rule is published in the Federal Register, if so published.

"§ 805. Judicial review

- "(a) No determination, finding, action, or omission under this chapter shall be subject to judicial review.
- "(b) Notwithstanding subsection (a), a court may determine whether a Federal agency has completed the necessary requirements under this chapter for a rule to take effect.
- "(c) The enactment of a joint resolution of approval under section 802 shall not be interpreted to serve as a grant or modification of statutory authority by Congress for the promulgation of a rule, shall not extinguish or affect any claim, whether substantive or procedural, against any alleged defect in a rule, and shall not form part of the record before the court in any judicial proceeding concerning a rule except for purposes of determining whether or not the rule is in effect.

"§ 806. Exemption for monetary policy

"Nothing in this chapter shall apply to rules that concern monetary policy proposed or implemented by the Board of Governors of the Federal Reserve System or the Federal Open Market Committee.

"§ 807. Effective date of certain rules

"Notwithstanding section 801-

- "(1) any rule that establishes, modifies, opens, closes, or conducts a regulatory program for a commercial, recreational, or subsistence activity related to hunting, fishing, or camping: or
- "(2) any rule other than a major rule which an agency for good cause finds (and incorporates the finding and a brief statement of reasons therefore in the rule issued) that notice and public procedure thereon are impracticable, unnecessary, or contrary to the public interest,

shall take effect at such time as the Federal agency promulgating the rule determines."

04. BUDGETARY EFFECTS OF RULES SUBJECT TO SECTION 802 OF TITLE 5. UNITED STATES CODE.

Section 257(b)(2) of the Balanced Budget and Emergency Deficit Control Act of 1985 (2 U.S.C. 907(b)(2)) is amended by adding at the end the following new subparagraph:

"(E) BUDGETARY EFFECTS OF RULES SUBJECT TO SECTION 802 OF TITLE 5, UNITED STATES CODE.—Any rule subject to the congressional approval procedure set forth in section 802 of chapter 8 of title 5, United States Code, affecting budget authority, outlays, or receipts shall be assumed to be effective unless it is not approved in accordance with such section."

05. GOVERNMENT ACCOUNTABILITY SEC. OFFICE STUDY OF RULES.

- (a) IN GENERAL.—The Comptroller General of the United States shall conduct a study to determine, as of the date of the enactment of this Act-
- (1) how many rules (as such term is defined in section 804 of title 5, United States Code) were in effect;

- (2) how many major rules (as such term is defined in section 804 of title 5, United States Code) were in effect; and
- (3) the total estimated economic cost imposed by all such rules.
- (b) REPORT.—Not later than 1 year after the date of the enactment of this Act, the Comptroller General of the United States shall submit a report to Congress that contains the findings of the study conducted under subsection (a).

SA 17. Mr. LEE submitted an amendment intended to be proposed by him to the bill S. 316, to repeal the authorizations for use of military force against Iraq; which was ordered to lie on the table; as follows:

At the end of the bill, add the following: SEC. 3. EXPIRATION OF SPECIAL PRESIDENTIAL DRAWDOWN AUTHORITY.

Section 506(a)(1) of the Foreign Assistance Act of 1961 (22 U.S.C. 2318(a)(1)) is amended, in the undesignated matter following subparagraph (B), by inserting ", provided that the authority for any drawdown authorized under this paragraph shall expire on the last day of the fiscal year of such authorization, after which date no defense articles or equipment may be delivered to a foreign country or international organization without another authorization" before the period at the

SA 18. Mr. LEE submitted an amendment intended to be proposed by him to the bill S. 316, to repeal the authorizations for use of military force against Iraq; which was ordered to lie on the table; as follows:

At the end of the bill, add the following:

SEC. 3. TERMINATION OF DESIGNATION OF RUS-SIAN INVASION OF UKRAINE AS AN UNFORESEEN EMERGENCY UNDER SECTION 506 OF THE FOREIGN AS-SISTANCE ACT OF 1961.

Beginning on the date of the enactment of this Act, the President may no longer designate the Russian invasion of Ukraine, which began in February 2022, as an unforeseen emergency for purposes of section 506(a)(1) of the Foreign Assistance Act.

SA 19. Mr. LEE submitted an amendment intended to be proposed by him to the bill S. 316, to repeal the authorizations for use of military force against Iraq; which was ordered to lie on the table: as follows:

At the end of the bill, add the following:

SEC. 3. RESTORATION OF STANDARD SPECIAL PRESIDENTIAL DRAWDOWN THORITY CAP.

Section 1701 of the Additional Ukraine Supplemental Appropriations Act. 2023 (division M of Public Law 117-328) is repealed.

SA 20. Mr. LEE submitted an amendment intended to be proposed by him to the bill S. 316, to repeal the authorizations for use of military force against Iraq; which was ordered to lie on the table: as follows:

At the end, add the following:

SEC. 3. ALLIED BURDEN SHARING REPORT. (a) FINDING; SENSE OF CONGRESS.

- (1) FINDING.—Congress finds that section 1003 of the Department of Defense Authorization Act, 1985 (Public Law 98-525; 63 Stat.
- (A) expresses the sense of Congress that, due to threats that are ever-changing, Congress must be informed with respect to allied contributions to the common defense to

properly assess the readiness of the United States and the countries described in subsection (b)(2) for threats; and

- (B) requires the Secretary to submit to Congress an annual report on the contributions of allies to the common defense.
- (2) SENSE OF CONGRESS.—It is the sense of Congress that-
- (A) the threats facing the United States-(i) extend beyond the global war on terror; and
 - (ii) include near-peer threats; and
- (B) the President should seek from each country described in subsection (b)(2) acceptance of international security responsibilities and agreements to make contributions to the common defense in accordance with the collective defense agreements or treaties to which such country is a party.
- (b) REPORTS ON ALLIED CONTRIBUTIONS TO THE COMMON DEFENSE -
- (1) IN GENERAL.—Not later than March 1 each year, the Secretary, in coordination with the heads of other Federal agencies, as the Secretary determines to be necessary, shall submit to the appropriate committees of Congress a report containing a description of-
- (A) the annual defense spending by each country described in paragraph (2), including available data on nominal budget figures and defense spending as a percentage of the gross domestic products of each such country for the fiscal year immediately preceding the fiscal year in which the report is submitted:
- (B) the activities of each such country to contribute to military or stability operations in which the Armed Forces of the United States are a participant or may be called upon in accordance with a cooperative defense agreement to which the United States is a party;
- (C) any limitations placed by any such country on the use of such contributions; and
- (D) any actions undertaken by the United States or by other countries to minimize such limitations.
- (2) COUNTRIES DESCRIBED.—The countries described in this paragraph are the following:
- (A) Each member state of the North Atlantic Treaty Organization.
- (B) Each member state of the Gulf Cooperation Council.
- (C) Each country party to the Inter-American Treaty of Reciprocal Assistance (Rio Treaty), done at Rio de Janeiro September 2, 1947, and entered into force December 3, 1948 (TIAS 1838).
 - (D) Australia.
 - (E) Japan.
 - (F) New Zealand.
 - (G) The Philippines. (H) South Korea.

 - (I) Thailand.
- (3) FORM.—Each report under paragraph (1) shall be submitted in unclassified form, but may contain a classified annex.
- (4) Availability.—A report submitted under paragraph (1) shall be made available on request to any Member of Congress.
 - (c) DEFINITIONS.—In this section:
- (1) APPROPRIATE COMMITTEES OF CON-GRESS.—The term "appropriate committees of Congress" means-
- (A) the Committee on Armed Services, the Committee on Foreign Relations, and the Committee on Appropriations of the Senate;
- (B) the Committee on Armed Services, the Committee on Foreign Affairs, and the Committee on Appropriations of the House of Representatives.
- (2) SECRETARY.—The term "Secretary" means the Secretary of Defense.

SA 21. Mr. LEE submitted an amendment intended to be proposed by him to the bill S. 316, to repeal the authorizations for use of military force against Iraq; which was ordered to lie on the table; as follows:

At the end, add the following:

SEC. 3. PROHIBITION ON USE OF FORCE AGAINST THE RUSSIAN FEDERATION.

- (a) No AUTHORITY FOR USE OF FORCE.—No provision of law enacted before the date of the enactment of this Act may be construed to provide authorization for the use of military force against the Russian Federation.
- (b) Prohibition on Funding for Use of Military Force Against the Russian Federation.—
- (1) IN GENERAL.— No Federal funds may be made available for the use of military force in or against the Russian Federation unless.—
- (A) Congress has declared war; or
- (B) there is enacted specific statutory authorization for such use of military force that meets the requirements of the War Powers Resolution (50 U.S.C. 1541 et seq.).
- (2) COMMANDER-IN-CHIEF EXCEPTION.—The prohibition under paragraph (1) does not apply to a use of military force that is consistent with section 2(c) of the War Powers Resolution (50 U.S.C. 1541(c)).
- (c) RULES OF CONSTRUCTION.—Nothing in this section may be construed—
- (1) to prevent the President from using necessary and appropriate force to defend United States allies and partners if Congress enacts specific statutory authorization for such use of force consistent with the requirements of the War Powers Resolution (50 U.S.C. 1541 et seq.);
- (2) to relieve the executive branch of restrictions on the use of force, reporting, or consultation requirements set forth in the War Powers Resolution (50 U.S.C. 1541 et seq.); or
- (3) to authorize the use of military force.
- (d) SCOPE OF MILITARY FORCE.—In this section, the term "military force"—
- (1) includes-
- (A) sharing intelligence with Ukraine for the purpose of enabling offensive strikes against the Russian Federation;
- (B) providing logistical support to Ukraine for offensive strikes against the Russian Federation; and
- (C) any situation involving any use of lethal or potentially lethal force by United States forces against Russian forces, irrespective of the domain, whether such force is deployed remotely, or the intermittency thereof; and
- (2) does not include activities undertaken pursuant to section 503 of the National Security Act of 1947 (50 U.S.C. 3093).
- **SA 22.** Mr. LEE submitted an amendment intended to be proposed by him to the bill S. 316, to repeal the authorizations for use of military force against Iraq; which was ordered to lie on the table: as follows:
- At the end, add the following:

SEC. 3. TWO-YEAR TIME LIMIT FOR AUTHORIZA-TIONS FOR USE OF MILITARY FORCE.

- (a) IN GENERAL.—Any law authorizing the use of military force that is enacted on or after the date of the enactment of this Act shall terminate two years after the date of the enactment of such law unless a joint resolution of extension is enacted pursuant to subsection (b) extending such authority prior to such termination date.
- (b) Consideration of Joint Resolution of Extension.—
- (1) JOINT RESOLUTION OF EXTENSION DEFINED.—In this subsection, the term "joint

- resolution of extension" means only a joint resolution of either House of Congress—

- (2) INTRODUCTION.—A joint resolution of extension may be introduced by any member of Congress.
- (3) FLOOR CONSIDERATION IN HOUSE OF REPRESENTATIVES.—If a committee of the House of Representatives to which a joint resolution of extension has been referred has not reported the joint resolution within 10 calendar days after the date of referral, that committee shall be discharged from further consideration of the joint resolution.
 - (4) Consideration in the senate.
- (A) COMMITTEE REFERRAL.—A joint resolution of extension introduced in the Senate shall be referred to the Committee on Foreign Relations.
- (B) REPORTING AND DISCHARGE.—If the Committee on Foreign Relations has not reported the joint resolution within 10 calendar days after the date of referral of the joint resolution, that committee shall be discharged from further consideration of the joint resolution and the joint resolution shall be placed on the appropriate calendar.
- (C) PROCEEDING TO CONSIDERATION -Notwithstanding Rule XXII of the Standing Rules of the Senate, it is in order at any time after the Committee of Foreign Relations reports a joint resolution of extension to the Senate or has been discharged from consideration of such a joint resolution (even though a previous motion to the same effect. has been disagreed to) to move to proceed to the consideration of the joint resolution, and all points of order against the joint resolution (and against consideration of the joint resolution) are waived. The motion to proceed is not debatable. The motion is not subject to a motion to postpone. A motion to reconsider the vote by which the motion is agreed to or disagreed to shall not be in
- (D) RULINGS OF THE CHAIR ON PROCEDURE.—Appeals from the decisions of the Chair relating to the application of the rules of the Senate, as the case may be, to the procedure relating to a joint resolution of extension shall be decided without debate.
- (E) CONSIDERATION OF VETO MESSAGES.—Debate in the Senate of any veto message with respect to a joint resolution of extension, including all debatable motions and appeals in connection with the joint resolution, shall be limited to 10 hours, to be equally divided between, and controlled by, the majority leader and the minority leader or their designees.
- (5) RULES RELATING TO SENATE AND HOUSE OF REPRESENTATIVES.—
- (A) TREATMENT OF SENATE JOINT RESOLUTION IN HOUSE.—In the House of Representatives, the following procedures shall apply to a joint resolution of extension received from the Senate (unless the House has already passed a joint resolution relating to the same proposed action):
- (i) The joint resolution shall be referred to the appropriate committees.

- (ii) If a committee to which a joint resolution has been referred has not reported the joint resolution within 2 calendar days after the date of referral, that committee shall be discharged from further consideration of the joint resolution.
- (iii) Beginning on the third legislative day after each committee to which a joint resolution has been referred reports the joint resolution to the House or has been discharged from further consideration thereof, it shall be in order to move to proceed to consider the joint resolution in the House. All points of order against the motion are waived. Such a motion shall not be in order after the House has disposed of a motion to proceed on the joint resolution. The previous question shall be considered as ordered on the motion to its adoption without intervening motion. The motion shall not be debatable. A motion to reconsider the vote by which the motion is disposed of shall not be in order.
- (iv) The joint resolution shall be considered as read. All points of order against the joint resolution and against its consideration are waived. The previous question shall be considered as ordered on the joint resolution to final passage without intervening motion except 2 hours of debate equally divided and controlled by the sponsor of the joint resolution (or a designee) and an opponent. A motion to reconsider the vote on passage of the joint resolution shall not be in order.
- (B) Treatment of house joint resolution in senate.—
- (i) If, before the passage by the Senate of a joint resolution of extension, the Senate receives an identical joint resolution from the House of Representatives, the following procedures shall apply:
- (I) That joint resolution shall not be referred to a committee.
- (II) With respect to that joint resolution—
 (aa) the procedure in the Senate shall be the same as if no joint resolution had been received from the House of Representatives; but
- (bb) the vote on passage shall be on the joint resolution from the House of Representatives.
- (ii) If, following passage of a joint resolution of extension in the Senate, the Senate receives an identical joint resolution from the House of Representatives, that joint resolution shall be placed on the appropriate Senate calendar.
- (iii) If a joint resolution of extension is received from the House, and no companion joint resolution has been introduced in the Senate, the Senate procedures under this subsection shall apply to the House joint resolution
- (6) RULES OF HOUSE OF REPRESENTATIVES AND SENATE.—This subsection is enacted by Congress—
- (A) as an exercise of the rulemaking power of the Senate and the House of Representatives, respectively, and as such is deemed a part of the rules of each House, respectively, and supersedes other rules only to the extent that it is inconsistent with such rules; and
- (B) with full recognition of the constitutional right of either House to change the rules (so far as relating to the procedure of that House) at any time, in the same manner, and to the same extent as in the case of any other rule of that House.
- SA 23. Mr. LEE submitted an amendment intended to be proposed by him to the bill S. 316, to repeal the authorizations for use of military force against Iraq; which was ordered to lie on the table; as follows:

At the end, add the following: